House Bill 559

By: Representatives Stephens of the 164th, Tankersley of the 160th, and Petrea of the 166th

A BILL TO BE ENTITLED AN ACT

1	To create the Bryan County Public Facilities Authority; to provide for a short title; to provide
2	for the appointment of members of the authority; to provide for definitions; to confer powers
3	upon the authority; to authorize the issuance of revenue bonds of the authority payable from
4	the revenues, tolls, fines, fees, charges, and earnings of the authority, contract payments to
5	the authority, and from other money pledged therefor and to authorize the collection and
6	pledging of the revenues, tolls, fines, fees, charges, earnings, and contract payments of the
7	authority for the payment of such revenue bonds; to authorize the execution of resolutions
8	and trust indentures to secure the payment of the revenue bonds of the authority; to provide
9	for a sinking fund; to provide for venue and jurisdiction of actions relating to any provisions
10	of this Act; to provide for the protection of bondholders' interest; to provide for trust funds;
11	to provide for purpose; to provide for rates, charges, and revenues; to provide for rules,
12	regulations, service policies, and procedures for the operation of project; to provide for tort
13	immunity; to provide for effect on other governments; to provide for related matters; to
14	repeal conflicting laws; and for other purposes.
15	BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:
16	SECTION 1.
17	Short title.
18	This Act shall be known and may be cited as the "Bryan County Public Facilities Authority
19	Act."
20	SECTION 2.
21	Bryan County Public Facilities Authority.
22	(a) There is hereby created a public body corporate and politic to be known as the "Bryan
23	County Public Facilities Authority," which shall be deemed to be a political subdivision of

24 the state and a public corporation, and by that name, style, and title such body may contract

- and be contracted with, sue and be sued, implead and be impleaded, and complain and defend
- 26 in all courts of law and equity. The authority shall have perpetual existence.
- 27 (b) The authority shall consist of five members who shall be appointed by the Board of
- 28 Commissioners of Bryan County. With respect to the initial appointment by the Board of
- 29 Commissioners of Bryan County, two members shall each be appointed for a term of three
- 30 years; two members shall each be appointed for a term of two years; and one member shall
- 31 be appointed for a term of one year. Thereafter, all appointments shall be made for terms of
- 32 three years and until successors are appointed and qualified. Immediately after such
- 33 appointments, the members of the authority shall enter upon their duties. To be eligible for
- 34 appointment as a member of the authority, a person shall be at least 21 years of age and a
- 35 resident of Bryan County, Georgia, for at least two years prior to the date of his or her
- 36 appointment and shall not have been convicted of a felony. Any member of the authority
- 37 may be selected and appointed to succeed himself or herself. A member may be removed
- 38 from office by the board of commissioners for failure to perform the appropriate duties of
- 39 membership. The County Administrator and the Finance Director for Bryan County shall
- 40 serve as *ex officio* members of the authority and shall act as nonvoting members.
- 41 (c) The Board of Commissioners of Bryan County may provide by resolution for
- 42 compensation for the services of the members of the authority in such amounts as it may
- deem appropriate; provided, however, that such members shall be reimbursed for their actual
- 44 expenses necessarily incurred in the performance of their duties.
- 45 (d) The members of the authority shall elect one of their number as chairperson and another
- as vice chairperson. The members of the authority shall also elect a secretary, who need not
- 47 be a member of the authority, and may also elect a treasurer, who need not be a member of
- 48 the authority. The secretary may also serve as treasurer. If the secretary and treasurer are
- 49 not members of the authority, such officers shall have no voting rights. Each of such officers
- shall serve for a period of one year and until their successors are duly elected and qualified.
- 51 (e) Three members of the authority shall constitute a quorum. No vacancy on the authority
- shall impair the right of the quorum to exercise all of the rights and perform all of the duties
- of the authority.

54 SECTION 3.

55 Definitions.

- As used in this Act, the term:
- 57 (1) "Authority" means the Bryan County Public Facilities Authority created by this Act.

58 (2) "Costs of the project" means and embraces the cost of construction; the cost of all 59 lands, properties, rights, easements, and franchises acquired; the cost of all machinery and 60 equipment; financing charges; interest prior to and during construction and for six months 61 after completion of construction; the cost of engineering, architectural, fiscal agents' 62 expenses, legal expenses, plans and specifications, and other expenses necessary or 63 incidental to determining the feasibility or practicability of the project; administrative 64 expenses and such other expenses as may be necessary or incidental to the financing 65 authorized in this Act; working capital; and all other costs necessary to acquire, construct,

67 (3) "Project" means:

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68 (A) All buildings, facilities, and equipment necessary or convenient for the efficient 69 operation of:

add to, extend, improve, equip, operate, and maintain the project.

- 70 (i) Bryan County, Georgia, or any department, agency, division, or commission thereof;
- 72 (ii) The Bryan County School District; or
- (iii) Any other political subdivision or municipal corporation of the State of Georgia
 located within Bryan County, Georgia; and
- (B) Any undertaking permitted by the Revenue Bond Law.
- 76 (4) "Revenue bond law" means revenue bonds issued pursuant to this Act or under
- Article 3 of Chapter 82 of Title 36 of the O.C.G.A., as amended, the "Revenue Bond
- 78 Law."
- 79 (5) "Revenue bonds" means revenue bonds authorized to be issued pursuant to the
- Revenue Bond Law.
- 81 (6) "Self-liquidating" means any project from which the revenues and earnings to be
- derived by the authority, including, but not limited to, any contractual payments with
- governmental or private entities, and all properties used, leased, and sold in connection
- herewith, together with any grants, will be sufficient to pay the costs of operating,
- 85 maintaining, and repairing the project and to pay the principal and interest on the revenue
- bonds or other obligations which may be issued for the purpose of paying the costs of the
- 87 project.
- 88 (7) "State" means the State of Georgia.

SECTION 4.

90 Powers.

- 91 The authority shall have the power:
- 92 (1) To have a seal and alter the same at its pleasure;

(2) To acquire by purchase, lease, gift, condemnation, or otherwise and to hold, operate, maintain, lease, and dispose of real and personal property of every kind and character for its corporate purposes;

- (3) To acquire, in its own name by purchase, on such terms and conditions and in such manner as it may deem proper, or by condemnation in accordance with the provisions of any and all existing laws applicable to the condemnation of property for public use, real property or rights or easements therein, or franchises necessary or convenient for its corporate purposes; to use the same so long as its corporate existence shall continue, and to lease or make contracts with respect to the use of or disposal of the same in any manner it deems to the best advantage of the authority. The authority shall be under no obligation to accept and pay for any property condemned under this Act except from the funds provided under the authority of this Act. In any proceedings to condemn, such orders may be made by the court having jurisdiction of the suit, action, or proceedings as may be just to the authority and to the owners of the property to be condemned. No property shall be acquired under the provisions of this Act upon which any lien or encumbrance exists, unless, at the time such property is so acquired, a sufficient sum of money is to be deposited in trust to pay and redeem the fair value of such lien or encumbrance;
- 111 (4) To appoint, select, and employ officers, agents, and employees, including 112 engineering, architectural, and construction experts, fiscal agents, and attorneys, and fix 113 their respective compensations;
 - (5) To execute contracts, leases, installment sale agreements, and other agreements and instruments necessary or convenient in connection with the acquisition, construction, addition, extension, improvement, equipping, operation, or maintenance of a project; and any and all persons, firms, corporations, Bryan County, the Bryan County School District, and any other political subdivision or municipal corporation of the State of Georgia located in Bryan County, are hereby authorized to enter into contracts, leases, installment sale agreements, and other agreements or instruments with the authority upon such terms and for such purposes as they deem advisable and as they are authorized by law;
- 123 (6) To acquire, construct, add to, extend, improve, equip, hold, operate, maintain, lease, and dispose of projects;
- 125 (7) To pay the costs of the project with the proceeds of revenue bonds or other 126 obligations issued by the authority or from any grant or contribution from the United 127 States or any agency or instrumentality thereof or from this state or any agency or 128 instrumentality or other political subdivision thereof or from any other source 129 whatsoever;

(8) To accept loans or grants of money or materials or property of any kind from the 130 United States or any agency or instrumentality thereof, upon such terms and conditions 131 as the United States or such agency or instrumentality may require; 132 (9) To accept loans or grants of money or materials or property of any kind from this 133 state or any agency or instrumentality, political subdivision, or municipal corporation 134 135 thereof, upon such terms and conditions as this state or such agency or instrumentality, 136 political subdivision, or municipal corporation may require; (10) To borrow money for any of its corporate purposes, to issue revenue bonds, and to 137 provide for the payment of the same and for the rights of the holders thereof; 138 (11) To exercise any power usually possessed by private corporations performing similar 139 functions, including the power to incur short-term debt and to approve, execute, and 140 141 deliver appropriate evidence of any such indebtedness; and (12) To do all things necessary or convenient to carry out the powers expressly given in 142 this Act but only within the scope of the powers and purposes of the authority expressly 143 144 stated in this Act.

145 **SECTION 5.**

Revenue bonds.

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The authority, or any authority or body which has or which may in the future succeed to the powers, duties, and liabilities vested in the authority created by this Act, shall have power and is authorized to provide by resolution for the issuance of revenue bonds of the authority for the purpose of paying all or any part of the costs of an undertaking under the revenue bond law and for the purpose of refunding revenue bonds or other obligation previously issued; provided, however, that no such revenue bonds shall be issued to finance a project for the Bryan County School District or any other political subdivision or municipal corporation of the state located within Bryan County without the consent of the governing body of Bryan County. Revenue bonds shall be undertaken, issued, priced, validated, sold, paid, redeemed, refunded, secured, and replaced in accordance with the provisions of the Revenue Bond Law.

158 **SECTION 6.**

Same; conditions precedent to issuance.

The authority shall adopt a resolution authorizing the issuance of the revenue bonds. In such resolution, the authority shall determine that the project financed with the proceeds of the revenue bonds is self-liquidating. Revenue bonds may be issued without any other

proceedings or the happening of any other conditions or things other than those proceedings, conditions, and things which are specified or required by this Act. Any resolution providing for the issuance of revenue bonds under the provisions of this Act shall become effective immediately upon its passage and need not be published or posted, and any such resolution may be passed at any regular or special or adjourned meeting of the authority by a majority of its members.

SECTION 7.

170 Credit not pledged.

Revenue bonds of the authority shall not be deemed to constitute a debt of Bryan County, Georgia, nor a pledge of the faith and credit of such county, but such revenue bonds shall be payable solely from the fund hereinafter provided for. The issuance of such revenue bonds shall not directly, indirectly, or contingently obligate such county to levy or to pledge any form of taxation whatsoever for payment of such revenue bonds or to make any appropriation for their payment, and all such revenue bonds shall contain recitals on their face covering substantially the foregoing provisions of this section. Notwithstanding the foregoing provisions, this Act shall not affect the ability of the authority and any political subdivision or municipal corporation to enter into an intergovernmental contract pursuant to which the political subdivision or municipal corporation agrees to pay amounts sufficient to pay operating charges and other costs of the authority or any project including, without limitation, the principal of and interest on revenue bonds in consideration for services or facilities of the authority.

SECTION 8.

Trust indenture as security.

In the discretion of the authority, any issuance of revenue bonds may be secured by a trust indenture by and between the authority and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or outside of this state. Either the resolution providing for the issuance of the revenue bonds or such trust indenture may contain such provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in violation of law, including covenants setting forth the duties of the authority in relation to the acquisition and construction of the project; the maintenance, operation, repair, and insuring of the project; and the custody, safeguarding, and application of all moneys.

195 **SECTION 9.**

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To whom proceeds of bonds shall be paid.

In the resolution providing for the issuance of revenue bonds or in the trust indenture, the authority shall provide for the payment of the proceeds of the sale of the revenue bonds to any officer or person who, or any agency, bank, or trust company which shall act as trustee of such funds and shall hold and apply the same to the purposes thereof, subject to such regulations as this Act and such resolution or trust indenture may provide.

202 **SECTION 10.**

Sinking fund.

- The moneys received pursuant to an intergovernmental contract and the revenues, fees, tolls, fines, charges, and earnings derived from any particular project or projects, regardless of whether or not such revenues, fees, tolls, fines, charges, and earnings were produced by a particular project for which revenue bonds have been issued, unless otherwise pledged and allocated, may be pledged and allocated by the authority to the payment of the principal and interest on revenue bonds of the authority as the resolution authorizing the issuance of the revenue bonds or the trust indenture may provide. Such funds so pledged from whatever source received shall be set aside at regular intervals as may be provided in the resolution or trust indenture into a sinking fund, which sinking fund shall be pledged to and charged with the payment of:
- (1) The interest upon such revenue bonds as the same shall fall due;
- 215 (2) The principal or purchase price of such revenue bonds as the same shall fall due;
- 216 (3) Any premium upon such revenue bonds as the same shall fall due;
- 217 (4) The purchase of such revenue bonds in the open market; and
- 218 (5) The necessary charges of the paying agent for paying principal and interest.
- 219 The use and disposition of such sinking fund shall be subject to such regulations as may be
- 220 provided in the resolution authorizing the issuance of the revenue bonds or in the trust
- indenture, but, except as may otherwise be provided in such resolution or trust indenture,
- such sinking fund shall be maintained as a trust account for the benefit of all revenue bonds
- 223 without distinction or priority of one over another.

224	SECTION 11.
225	Venue and jurisdiction.
226	Any action to protect or enforce any rights under the provisions of this Act or any suit or
227	action against the authority shall be brought in the Superior Court of Bryan County, Georgia,
228	and any action pertaining to validation of any revenue bonds issued under the provisions of
229	this Act shall likewise be brought in said court which shall have exclusive, original
230	jurisdiction of such actions.
231	SECTION 12.
232	Interest of bondholders protected.
233	While any of the revenue bonds issued by the authority remain outstanding, the powers,
234	duties, or existence of such authority or its officers, employees, or agents shall not be
235	diminished or impaired in any manner that will adversely affect the interests and rights of the
236	holders of such revenue bonds, and no other entity, department, agency, or authority shall be
237	created which will compete with the authority to such an extent as to adversely affect the
238	interest and rights of the holders of such revenue bonds nor shall the state itself so compete
239	with the authority. The provisions of this Act shall be for the benefit of the authority and the
240	holders of any such revenue bonds, and upon the issuance of such revenue bonds under the
241	provisions of this Act, shall constitute a contract with the holders of such revenue bonds.
242	SECTION 13.
243	Moneys received considered trust funds.
244	All moneys received pursuant to the authority of this Act, whether as proceeds from the sale
245	of revenue bonds, as grants or other contributions, or as revenue, income, fees, and earnings,
246	shall be deemed to be trust funds to be held and applied solely as provided in this Act.
247	SECTION 14.
248	Purpose of the authority.
249	Without limiting the generality of any provision of this Act, the general purpose of the
250	authority is declared to be that of providing buildings, facilities, and services for the residents
251	of Bryan County, Georgia, but only to the extent that such building, facilities, equipment, and
252	services constitute a project.

253	SECTION 15.
254	Rates, charges, and revenues; use.
255	The authority is hereby authorized to prescribe and fix rates and to revise same from time to
256	time and to collect revenues, tolls, fees, and charges for the services, facilities, and
257	commodities furnished, and in anticipation of the collection of the revenues, to issue revenue
258	bonds or other types of obligations as provided in this Act to finance, in whole or in part, the
259	costs of the project, and to pledge to the punctual payment of said revenue bonds or other
260	obligations all or any part of the revenues.
261	SECTION 16.
262	Rules, regulations, service policies, and procedures for operation of projects.
263	It shall be the duty of the authority to prescribe rules, regulations, service policies, and
264	procedures for the operation of any project or projects constructed or acquired under the
265	provisions of this Act. The authority may adopt bylaws.
266	SECTION 17.
267	Tort immunity.
268	To the extent permitted by law, the authority shall have the same immunity and exemption
269	from liability for torts and negligence as Bryan County, Georgia; and the officers, agents, and
270	employees of the authority when in the performance of the work of the authority shall have
271	the same immunity and exemption from liability for torts and negligence as the officers,
272	agents, and employees of Bryan County, Georgia, when in the performance of their public
273	duties or work of the county.
274	SECTION 18.
275	Effect on other governments.
276	This Act shall not in any way take from Bryan County, Georgia, or any county or municipal
277	corporation the authority to own, operate, and maintain public facilities or to issue revenue
278	bonds as provided by the Revenue Bond Law.

279 **SECTION 19.** 280 Liberal construction of Act. This Act, being for the welfare of various political subdivisions of this state and its 281 inhabitants, shall be liberally construed to effect the purposes hereof. 282

Repealer.

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283 **SECTION 20.** 284

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All laws and parts of laws in conflict with this Act are repealed. 285